



Meeting: **SCRUTINY COMMITTEE**  
Date: **WEDNESDAY 26 MARCH 2014**  
Time: **5.00PM**  
Venue: **COMMITTEE ROOM**  
To: **Councillors J Crawford (Chair), W Nichols (Vice Chair), L Casling, I Chilvers, M Dyson, M Hobson, D Mackay, J McCartney and D Peart.**

## Agenda

### 1. Apologies for absence

### 2. Minutes

To confirm as a correct record the minutes of the meeting of the Scrutiny Committee held on 26 March 2014 (pages 1 to 3 attached).

### 3. Disclosures of Interest

A copy of the Register of Interest for each Selby District Councillor is available for inspection at [www.selby.gov.uk](http://www.selby.gov.uk).

Councillors should declare to the meeting any disclosable pecuniary interest in any item of business on this agenda which is not already entered in their Register of Interests.

Councillors should leave the meeting and take no part in the consideration, discussion or vote on any matter in which they have a disclosable pecuniary interest.

Councillors should also declare any other interests. Having made the declaration, provided the other interest is not a disclosable pecuniary interest, the Councillor may stay in the meeting, speak and vote on that item of business.

If in doubt, Councillors are advised to seek advice from the Monitoring Officer.

### 4. Chair's Address to the Scrutiny Committee

### 5. Call In

**6. Merger of North Yorkshire Community Safety Partnerships and Local Delivery of Community Safety Partnership Priorities**

To consider the report from the Community Safety Partnership (pages 4 to 21 attached).

**Mary Weastell**  
**Chief Executive**

<b>Dates of next meetings</b>
22 April 2014
21 May 2014 (Provisional)

Enquiries relating to this agenda, please contact Palbinder Mann on:  
Tel: 01757 292207, Email: [pmann@selby.gov.uk](mailto:pmann@selby.gov.uk).

## Scrutiny Committee

Venue:	Committee Room
Date:	Monday 24 February 2014
Present:	Councillors J Crawford (Chair), L Casling, I Chilvers, M Dyson, M Hobson, J McCartney and D Peart.
Also Present:	Nigel Adams MP
Apologies for Absence:	Councillors D Mackay and Mrs W Nichols.
Officers Present:	Karen Iveson – Executive Director (s151), and Palbinder Mann, Democratic Services Officer.
Press:	None

### **34. MINUTES**

#### **RESOLVED:**

To **APPROVE** the minutes of the Scrutiny Committee meeting held on 21 January 2014 and they be signed by the Chair.

### **35. DISCLOSURES OF INTEREST**

There were no declarations of interest.

### **36. CHAIR'S ADDRESS TO THE SCRUTINY COMMITTEE**

There was no address by the Chair.

### **37. CALL IN**

No items were called in.

### **38. NIGEL ADAMS MP**

Mr Adams provided an overview of his work in his role as an MP for the Selby and Ainsty constituency. The following update was provided:

- There were a number of big issues currently affecting the district including issues relating to the future of Eggborough Power Station and the conversion to biomass affecting the two power stations in the district.
- The overall economic situation in the district was encouraging with now over 70% of the jobs in the district being full time. The number of people claiming job seekers allowance had also fallen by 35%.

Councillors were presented with an opportunity to ask questions of Mr Adams. The following questions and discussion took place:

- A query was regarding whether Mr Adams agreed with the process of dredging the tidal rivers in Selby. Mr Adams explained that he was in favour of dredging however the water flows also needed to be managed correctly. Concern was also raised at the lack of money, the Environment Agency spent on flood alleviation.
- Discussion took place regarding representations on drainage boards. Mr Adams stated that he understood there had been a change in the structure of drainage boards with there now being more Council representatives.
- A query was raised regarding North Yorkshire cuts to travel provisions affecting children's ability to go to school and college. Mr Adams explained that York would be undertaking a trial where the government will work with the local authority to help deliver services that had been affected. With regard to the cuts imposed, Mr Adams stated that he had not received many letters from constituents on this however his colleague, the Scarborough MP was the minister for buses and he would be speaking with him about this issue.
- Discussion took place on the issues affecting Eggborough Power Station. Mr Adams explained that the Power Station had been bidding for money along with other businesses. The fund being bid for had then been split into three strands at the last minute and out of ten successful bidders, Eggborough had come 11<sup>th</sup>. Mr Adams claimed that Eggborough Power Station employed a significant number of employees and work was being done behind the scenes to ensure the station remained open and the jobs safeguarded.
- A query was raised regarding the new HS2 rail link. Mr Adams explained that he thought the principal of HS2 was correct however the route was currently flawed. He stated that it may be a better idea for the route to go straight through to York instead of stopping at Leeds then having a branch through Selby. The Committee were informed that the Department for Transport's consultation on the route had now finished and they would be making a final submission regarding the route at the end of the year.

In response to a query concerning the effect on people's houses, Mr Adams explained that there was a hardship scheme available for people to apply to and currently there had been applications submitted for this from two people.

- Discussion took place on the condition of the Selby bypass. Mr Adams explained that he had held a meeting with the Chief Executive of North Yorkshire County Council who was looking into the issues.
- In response to a query concerning funding to improve the state of the roads in the County, Mr Adams explained that the County Council had received additional funding for improvements however the Cabinet Member for Transport at the County Council had stated that he would be making representations to Government to request that they match fund the £5m allocated from the County Council.
- Discussion took place on the state of the Selby High Street. Mr Adams explained that Selby had been allocated £10,000 for improvements however this was now with the Chamber of Commerce. Mr Adams also explained that Selby had a better occupancy rate than York and it was important to make parking easier to encourage investment.

The Chair thanked Mr Adams for his attendance.

### **39. SCRUTINY COMMITTEE WORK PROGRAMME 2014-15**

The Committee considered the Work Programme for 2014-15.

#### **RESOLVED:**

- i) To approve the Work Programme for 2014-15.**

The meeting closed at 6.04pm



Report Reference Number: SC/13/18

Agenda Item No: 6

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**To: Scrutiny Committee**  
**Date: 26 March 2014**  
**Author: Colin Moreton, Community Safety Partnership**  
**Lead Officer: Drew Fussey, Development Manager**

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**Briefing Paper – Merger of North Yorkshire Community Safety Partnerships and Local Delivery of Community Safety Priorities**

**1. Summary:**

1.1. The Police and Crime Commissioner (PCC) has set out her vision of Community Safety across York and North Yorkshire. Her original proposals have recently been amended (March 2014). This document is to inform Officials and Members about the PCC's proposal to merge Community Safety Partnerships within North Yorkshire and what Implications this may have on future Selby District Council strategy and Crime & Disorder Committee structure.

**2. Recommendations:**

- To Support the proposal for a Combination Agreement and sign-off the with statutory partners to merge Selby CSP with the other North Yorkshire CSPs.
- To support the proposed Local Delivery structure for Selby District.
- To agree the best structure for a Selby District Crime and Disorder Committee.

**3. Reasons for recommendation**

**3.1 Introduction and background**

3.1.1 In November 2012 the landscape of policing underwent its biggest change, certainly since the creation of Police Authorities in 1964. This was the creation of a post of directly elected Police and Crime Commissioner – someone to be elected every four years, with a mandate to direct the strategic priorities of the police force in a given area.

3.1.2 Since that time, the North Yorkshire Police and Crime Panel has held to account and scrutinised the actions of the elected Commissioner, Julia Mulligan. During the course of the year the Panel has met to consider: her precept proposals; held confirmation hearings for the appointment of a Chief Constable, Chief Executive and Chief Financial Officer of the Commissioner's Office; reviewed the Commissioner's Police and Crime Plan and Annual Report; and considered a number of developments the Commissioner has pursued.

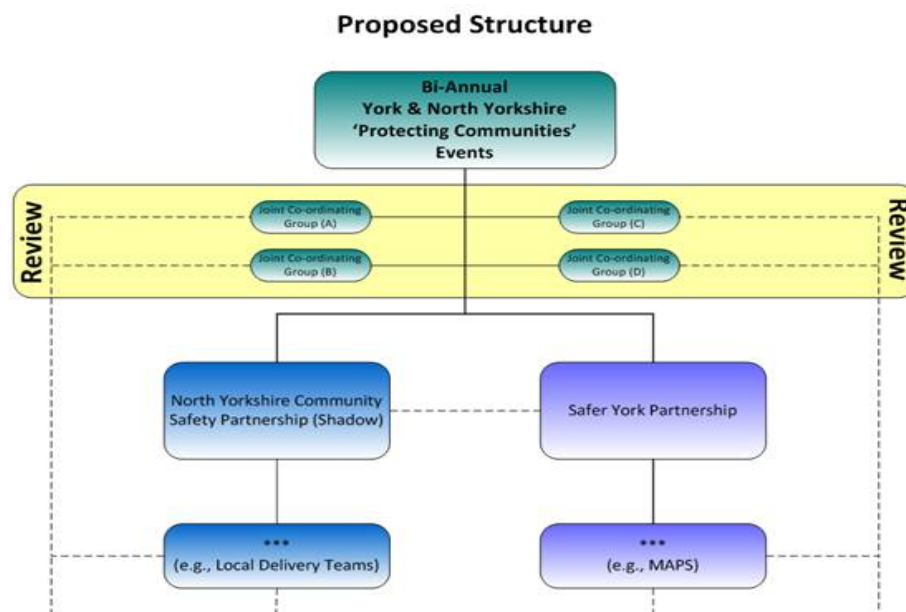
### 3.2 The PCC's Community Safety Proposals

3.2.1 *The Police Reform and Social Responsibility Act 2011 transferred the funding for community safety services to Police and Crime Commissioners. The NYPCC has the freedom to commission services from any organisation that can evidence value for money in the delivery of community safety outcomes. These services will now, "... be competitively commissioned and could be awarded to voluntary or charitable organisations; public sector agencies or bodies, including Community Safety Partnerships; or private sector companies".*

3.2.2 The Safer Communities Forum at its meeting on the 10th of December, 2013 agreed a new structure which dissolves the existing district based community safety partnerships across North Yorkshire. It is proposed that there will now be one CSP for York and one for North Yorkshire. The Safer Communities Forum will no longer be the countywide CSP strategic body, but following a review in March 2014 be replaced with "Protecting Communities' Events.

3.2.3 These would be Bi-Annual events the purpose of which will be to *'.. bring together the key strategic stakeholders from a range of organisations across York, North Yorkshire and beyond, to develop opportunities for enhanced collaborative working that will help improve outcomes for some of the most vulnerable, 'at risk' people in our communities.'* (see proposal at appendix A)

3.2.4 The amended model (as of March 2014)



3.2.5 A copy of the new CSP terms of reference is attached at appendix B

### **3.3 Local delivery - Selby Overview**

#### **3.3.1 Current situation**

3.3.2 Local CSP delivery is coordinated by the CSP Officer who is financed through CSP funds, a combination of a grant provided by the PCC and a reserve of underspend from previous year's grants. The Council makes no direct financial contribution.

3.3.3 The Officer is currently on a pay scale Band 3A. The Council is the employing body providing HR support.

3.3.4 The role of the CSP Officer is to provide local delivery by facilitating the response of partner agencies to deliver the CSP objectives aligned to the JSIA and agreed priorities.

#### **3.3.5 Key functions;**

- Multi Agency Problem Solving Group (MAPS)
- Alcohol Violence & Night Time Economy group (AV&NTE)
- Domestic Violence Forum
- Selby Against Retail Crime (SARC)
- (The CSP officer chairs, organises and administrates the above)
- Selby District Equality Network
- Tactical Tasking & Coordination Group (plan owner for ASB)
- Prevent
- Road User Group
- CSP Board – planning, preparation, reports & Delivery

3.3.6 CSP officer is driving member of all the above, working closely with agency staff to deliver the objectives of the Selby District Community Safety Plan. Without this work one of the partner organisations will have find the resource to coordinate such activity.

### **3.4 Future Local Delivery options**

3.4.1 *These services will now, "... be competitively commissioned and could be awarded to voluntary or charitable organisations; public sector agencies or bodies, including Community Safety Partnerships; or private sector companies".*

3.4.2 The implications of this statement are that invitations to tender will be made and interested parties will put forward their bids to deliver the service required.

3.4.3 Concerns are that the current service being delivered to Selby District is considered to be good value for money, and that such a process of commissioning will either reduce the service or increase the cost.



## **4.0 Financial Issues**

- 4.1 There are no direct funding issues for the Council. Local CSP delivery is coordinated by the CSP Officer who is financed through CSP funds, a combination of a grant provided by the PCC and a reserve of underspend from previous year's grants.
- 4.2 A grant from the PCC for the financial year 2013/14 was £34,818.00. The PCC has agreed to fund local delivery in its current form for the first half of the 2014/15 financial year which has been set at £17,409.00.
- 4.3 From 1<sup>st</sup> October it is unknown what 'Local delivery' will look like, but in a memo circulated in March funds of £54,087 have been allocated from the PCC for a further 18 months to commission them. (See appendix C)

## **5.0 Legal Issues**

### **5.1 Merger of CSP's**

- 5.2 As described in the model above it is the PCC intention to merge district CSPs, creating 1 North Yorkshire CSP. For this to happen the most important point is that all five responsible authorities must agree to a Combination Agreement and sign-off the proposal jointly before it is submitted to the Police & Crime Commissioner for approval. The Police & Crime Commissioner can only approve a Combination Agreement, they cannot impose or require Community Safety Partnerships to do this.
- 5.3 The responsible authorities are the police service; local authorities; fire and rescue authority; probation service; and clinical commissioning groups. The Police and Crime Commissioner is not a responsible authority; the power to scrutinise the Commissioner is vested in the Police and Crime Panel (a joint committee of the nine local authorities).
- 5.4 The Government believes that the question of Community Safety Partnership mergers are entirely a local matter for local decision and therefore the Home Office should not issue any further guidance on the matter in addition to that given in 2011. <http://www.legislation.gov.uk/ukpga/2011/13/schedule/11>.
- 5.5 The PCC's proposal to remove the district level CSP will reduce some bureaucracy and create some freedom for partners to respond to local issues. Therefore it is recommended that the Council agree to a Combination Agreement and sign-off the proposal with our statutory partners.
- 5.6 However, there are concerns over future funding of the coordination work and how partners can ensure future collaboration is as successful in the district without dedicated funding for local delivery groups coordination.

## **6.0 Crime & Disorder / Scrutiny committees**

- 6.1 Section 19 of the Police and Justice Act 2006 requires every local authority to have a crime and disorder committee with the power to review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible authorities of their crime and disorder functions.
- 6.2 To date, to avoid duplication of effort, there has been an informal agreement that the district council crime and disorder committees will focus on community safety issues within their district, and the county council crime and disorder committee will focus on county-wide agreements and partnerships.
- 6.3 As with other local authority functions, this duty could be undertaken by a joint committee on behalf of a number of local authorities.
- 6.4 Decisions about the future arrangements of local authority crime and disorder committees are the responsibility of the local authorities, but the proposed changes in community safety structures offer an opportunity for local authorities to review the arrangements of local authority crime and disorder committees .
- 6.5 *Possible options*
- 6.5.1 To continue the informal agreement that the district council crime and disorder committees will focus on community safety issues within their district, particularly the impact of the Local Delivery Team and the county council crime and disorder committee will focus on the activity and impact of the North Yorkshire Community Safety Partnership. This would require a similar level of resources from local authorities to the current arrangements.
- 6.5.2 For the eight local authorities to create a joint crime and disorder committee. This would require a lower level of resources from local authorities than the current arrangements, particularly if the chairing and administrative support of the committee rotated among the eight councils.
- 6.5.3 The district council crime and disorder committees to focus on community safety issues within their district, particularly the impact of the Local Delivery Team, and for the eight local authorities to create a joint crime and disorder committee to focus on the activity and impact of the North Yorkshire Community Safety Partnership. This would require a higher level of resources from local authorities than the current arrangements, although the increase could be limited if the chairing and administrative support of the joint committee rotated among the eight councils.
- 6.5.3 Status quo to remain for the O&S to monitor the work both of the Local Delivery Team AND the PCC commissions / county wide work in respect to their effect in the Districts.
- 6.6 At this time the consensus across the districts' is for Status quo to remain

## **Conclusion**

The proposal to move from seven to two CSP's makes sense in terms of efficiency, a shared vision and resources. Legally this change cannot be imposed and it is necessary for the relevant districts to agree to this proposal and make a request to be merged.

In terms of local delivery the current structure is performing well and would be further improved by the support of a centralised CSP in terms of information, direction and resources. Until the PCC makes clear the finer detail of her vision of local delivery we are unable to comment on its suitability for the District.

**Contact Officer: Colin Moreton CSP Officer**

## **Appendices:**

*A – Memo outlining 'Protecting Communities' Events (March 2014)*

*B – CSP – Terms Of Reference (March 2014)*

*C – Commissioning Update (March 2014)*

## **Office of the Police & Crime Commissioner for North Yorkshire (OPCC): Proposal for 'Protecting Communities' Events**

### **Purpose:**

To bring together the key strategic stakeholders from a range of organisations across York, North Yorkshire and beyond, to develop opportunities for enhanced collaborative working that will help improve outcomes for some of the most vulnerable, 'at risk' people in our communities.

### **Objectives:**

Identify opportunities for enhanced collaboration between responsible authorities and other partners.

Based on a review of existing key strategic documents (e.g. JSIA, JSNA), performance data and other evidence bases, agree priorities for developing enhanced joint working via Joint Co-ordination Groups (JCGs) and / or other existing bodies.

Review performance, outcomes and future strategy of current JCGs.

Share best practice within the City of York and North Yorkshire and learn from best practice delivered by other parties in different areas of the UK.

Develop an evidence-based approach to designing and evaluating interventions working with academia, professional bodies and other relevant organisations.

Identify opportunities to bid collaboratively for external funding to help deliver programmes of work relevant to each JCG and broader strategic priorities / collaborative working.

Identify areas of risk that may be emerging due to the increased financial and resourcing pressures being placed on public sector partners and work together to mitigate these risks.

### **Format and attendance:**

Half-day event with the possibility to extend into subject-specific working groups for practitioners.

A blend of presentations and interactive sessions by a range of contributors / experts.

Hosted by the Police and Crime Commissioner.

Sessions and contributions from key strategic leads / directors in specific areas.

**Timings:**

It is proposed that the first event will take place in June 2014 and will focus on vulnerable adults, including those with mental health and learning disabilities.

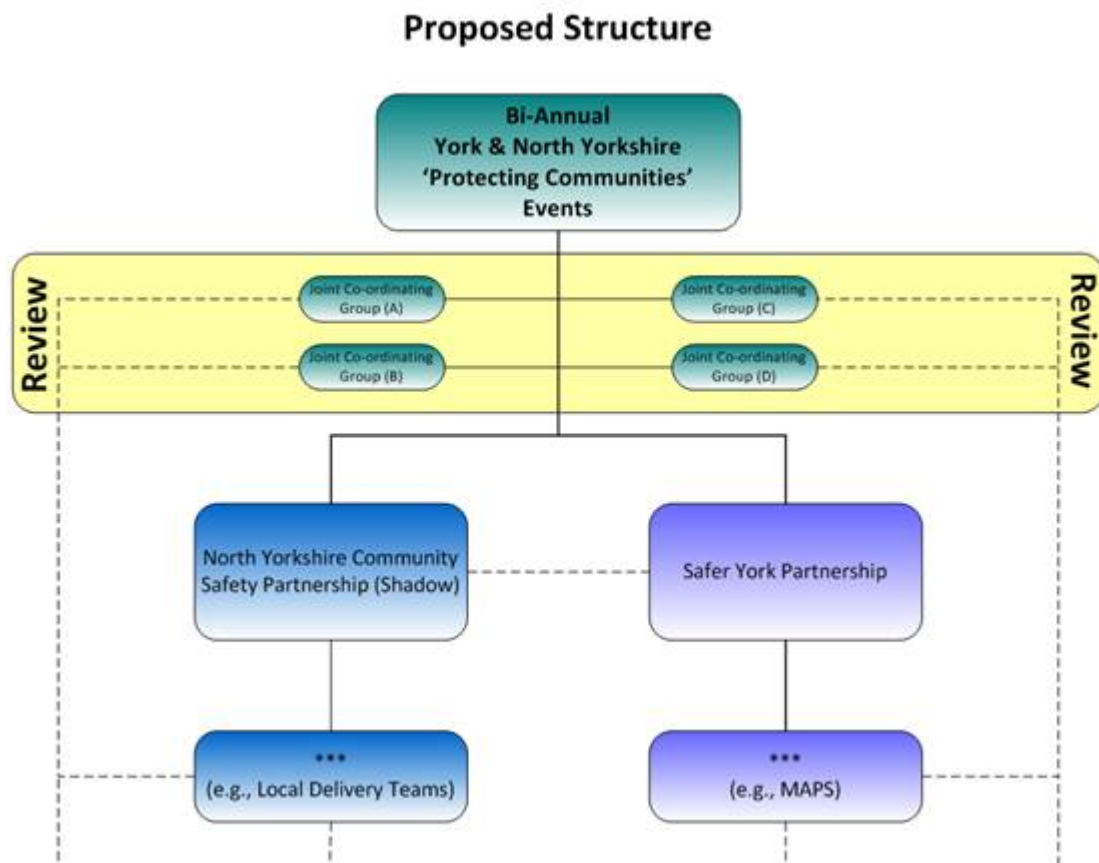
We would welcome your thoughts on format and agenda items – please email [Rachel.Firth@northyorkshire-pcc.gov.uk](mailto:Rachel.Firth@northyorkshire-pcc.gov.uk)

Further information will be sent out with an invitation for all relevant stakeholders in due course once the theme(s) and date has been confirmed.

**Wider structure:**

The below diagram shows how the proposed CSP meetings and event structure will be set up and how information will flow between each. As explained above, it is our intention to review the current role and function of JCGs and until this time we feel that they should continue to operate in their current format.

All assessments of JCGs will be carried out with the respective Chair of the JCG and any proposals to change the structure, direction or existence of these groups will be done through consultation.



# North Yorkshire Community Safety Partnership

## Terms of Reference

### 1 Background

- 1.1 In the interests of efficiency and economy, it is proposed that the six<sup>1</sup> district based Community Safety Partnerships (CSPs) are merged into a single CSP for North Yorkshire (to be known as the North Yorkshire Community Safety Partnership). This will require a formal request for a merger to be made to the Police and Crime Commissioner by the responsible authorities<sup>2</sup>. Until the proposed merger has been approved, the North Yorkshire CSP will function on a shadow basis.
- 1.2 The Crime and Disorder Act 1998<sup>3</sup>, requires the responsible authorities to:
- Protect their local communities from crime and help people feel safer;
  - Deal with local issues like antisocial behaviour, drug or alcohol misuse and re-offending; and
  - Assess local crime priorities and consult partners and the local community about how to deal with them.

### 2 Role and functions

- 2.1 The purpose of the CSP is to bring together the responsible authorities, supported by other relevant organisations, to fulfil their statutory responsibilities under the Crime and Disorder Act 1998.
- 2.2 The CSP will be supported by district based Local Delivery Teams (LDTs).
- 2.3 In particular, the CSP will:
- Input into the development of the Joint Strategic Intelligence Assessment (JSIA), in partnership with the LDTs.
  - Sign-off the Joint Strategic Intelligence Assessment for North Yorkshire.
  - Develop a three year Community Safety Partnership Plan, updated annually, for reducing crime and disorder in North Yorkshire.
  - Monitor and evaluate activity undertaken to deliver the Plan.
  - Develop links and opportunities for collaborative working between the responsible authorities and other relevant organisations to deliver the most efficient and effective community safety services for the communities of North Yorkshire within available resources.
  - Agree the terms of reference of the LDTs.
  - Receive regular updates from each of the LDTs and provide updates in return.

<sup>1</sup> Craven; Hambleton and Richmondshire; Harrogate; Ryedale; Scarborough; and Selby.

<sup>2</sup> Police Service; Local Authorities; Fire and Rescue Authority; Probation Service; and Clinical Commissioning Groups.

<sup>3</sup> As amended by the Police Reform Act 2002, Police and Justice Act 2006, Policing and Crime Act 2009, Police Reform and Social Responsibility Act 2011, and Health and Social Care Act 2012.

- Mitigate risks to community safety services by finding and implementing the most appropriate control measures.
- Attract funding and resources from appropriate funding streams and/or organisations.
- Provide advice and feedback to the Police and Crime Commissioner to support the development of the Police and Crime Plan and commissioning strategy.
- Communicate and consult with the communities of North Yorkshire in partnership with the LDTs, on community safety matters and ensure any feedback received follows an appropriate channel to influence the work of the CSP.
- Take the lead with regard to Domestic Homicide Reviews, in accordance with national guidance.

### **3 Membership**

#### **3.1 Meeting Support:**

- Chair - from one of the responsible authorities, elected annually by the representatives of the responsible authorities
- Deputy Chair - from one of the responsible authorities, elected annually by the representatives of the responsible authorities
- Administration Support - provided by North Yorkshire County Council.

#### **3.2 Responsible Authorities:**

- Airedale, Wharfedale and Craven Clinical Commissioning Group
- Craven District Council
- Hambleton District Council
- Hambleton, Richmondshire and Whitby Clinical Commissioning Group
- Harrogate and Rural District Clinical Commissioning Group
- Harrogate Borough Council
- North Yorkshire County Council
- North Yorkshire Fire and Rescue Authority
- North Yorkshire Police
- Richmondshire District Council
- Ryedale District Council
- Selby District Council
- Scarborough and Ryedale Clinical Commissioning Group
- Scarborough Borough Council
- South Lakes Clinical Commissioning Group
- Vale of York Clinical Commissioning Group
- York and North Yorkshire Probation Trust<sup>4</sup>.

#### **3.3 Every responsible authority will be represented by one person<sup>5</sup> with the requisite authority necessary to direct activity related to community safety. A**

<sup>4</sup> To be replaced by the National Probation Service (NPS) and the relevant Community Rehabilitation Company (CRC).

<sup>5</sup> In some cases, with the agreement of the CSP, it may be appropriate for more than one person from a responsible authority to attend to represent the authority, however only one representative from each responsible authority will be able to vote.

person cannot represent more than one responsible authority. A representative may nominate a named substitute with appropriate seniority and knowledge to attend and act in their absence.

- 3.4 Representatives of responsible authorities shall receive appropriate agendas and papers for CSP meetings and shall have the right to speak and vote on all items at all meetings.
- 3.5 Other relevant organisations:
- Office of the Police and Crime Commissioner
  - North Yorkshire (Local) Criminal Justice Board
  - North Yorkshire Youth Justice Service
  - North Yorkshire and York Forum (representing voluntary and community organisations) and/or appropriate nominated representative from the voluntary and community sector
  - Safer York Partnership
  - Other organisations as agreed from time to time by the responsible authorities.
- 3.6 Every relevant organisation will be represented by one person appointed by the organisation with the requisite authority necessary to direct activity related to community safety. A representative may nominate a named substitute with appropriate seniority and knowledge to attend and act in their absence.
- 3.7 Representatives of relevant organisations shall receive appropriate agendas and papers for CSP meetings and shall have the right to speak at such meetings but not to vote on any item.

#### **4 Meetings and other arrangements**

- 4.1 The CSP shall meet at least three times a year on dates agreed by the CSP. Additional meetings may be called by the Chair and shall be called upon the request of at least four responsible authorities.
- 4.2 Meetings will be quorate if representatives of at least at six responsible authorities are present.
- 4.3 Every reasonable effort will be made to ensure that decisions are taken by consensus. In the event of a consensus not being reached, a decision will be reached by a simple majority of representatives of responsible authorities present and voting at the meeting, with each responsible authority having one vote. In the event of it not being possible to reach a decision by a simple majority of members present and voting, the Chair will have an additional casting vote. Voting shall generally be by way of show of hands.
- 4.4 In the absence of both the Chair and Deputy Chair, the representatives of the responsible authorities present will, as the first item of business, appoint one of themselves to chair the meeting.



- 4.5 The Chair will determine the content and structure of meeting agendas. Any member may suggest items for inclusion on the agenda by contacting the Chair at least ten working days before the meeting. Items not identified on the agenda may be raised by representatives under the 'Any Other Business' agenda item at the CSP meeting.
- 4.6 Agendas and papers for a meeting should normally be circulated five working days before the meeting is due to take place. The notes of a meeting should normally be circulated within ten working days after the meeting.
- 4.7 All information included with notes, papers and agendas must comply with all relevant public information legislation.
- 4.8 If any dispute or difference arises, members are expected to respect each other's views and seek to identify and deal with the issues of concern. If necessary, the Chair will identify a mutually acceptable person or process to guide the relevant members to a resolution.
- 4.9 All representatives are required to declare any interests which could influence the decisions they make as part of the CSP.
- 4.10 The CSP may establish sub-groups to deliver specific pieces of work. Every sub-group must have terms of reference agreed by the CSP that clarify the remit, purpose and membership; and must be disestablished once the purpose has been achieved.
- 4.11 Whilst the work of the CSP may influence the decision and policy making of the organisations that members represent, members appreciate that they are independent of each other and need to make their own decisions in relation to the work outcomes of the CSP and implementation in accordance with their own organisation's procedures. These responsibilities cannot be delegated to the CSP. Each member therefore remains accountable to their own organisation.

## **5 Terms of reference**

- 5.1 These terms of reference will be reviewed by the CSP as necessary, but not less than every two years. All changes to terms of reference must be agreed by the CSP.

**Office of the Police & Crime Commissioner for North Yorkshire (OPCC):  
Community Safety Services - Commissioning Update March 2014**

**Community Safety Services Commissioning Approach - Overview:**

In the financial year 2013/14 (April 2013 to March 2014) North Yorkshire Police (NYP) and (OPCC) passported £380k to York and North Yorkshire Community Safety Partnerships (CSPs).

In December 2013 we confirmed that NYP and OPCC would continue to passport funding, in line with 2013/14 payments, to CSPs until September 2014 (6 months - April to September 2014). This funding equates to £190k.

**Table 1:** Existing Arrangements - Current Financial Year & 6 Month Extended Community Safety Grant to September 2014:

<b>Area / CSP</b>	<b>2013 / 14 – NYP &amp; OPCC £</b>	<b>2014 / 15 (6 month extension) – NYP &amp; OPCC £</b>	<b>Proportion</b>
Ryedale	£20,445	£10,223	5.4%
Richmondshire	£20,976	£10,488	5.5%
Craven	£22,712	£11,356	5.9%
Hambleton	£34,199	£17,100	9.0%
Selby	£34,818	£17,409	9.1%
Harrogate	£60,386	£30,193	15.8%
Scarborough	£64,274	£32,137	16.8%
<b>North Yorkshire</b>	<b>£257,810</b>	<b>£128,905</b>	<b>67.5%</b>
<b>York</b>	£124,184	£62,092	32.5%
<b>Total</b>	<b>£381,994</b>	<b>£190,997</b>	<b>100.0%</b>

In the November Commissioning Approach paper for Community Safety we described undertaking an open and competitive commissioning process from a wide market place for Community Safety services from October 2014.

However, we have now taken the decision to commit to using our Community Safety service funding to directly support Safer York and the proposed North Yorkshire Community Safety Partnership for the next 18 months, from October 2014 to March 2016. Our total financial commitment will continue at 2013/14 levels which equates, over the 18 month period, to £570k.

## Community Safety Services Commissioning Budget October 2014 to March 2016 – Overview:

As outlined above we are committing £570k between October 2014 and March 2016 to community safety service delivery via our two CSPs.

We have reviewed the historic split of funding outlined above and propose to split the funding available over the next 18 months as outlined in the table below, based on NYP data (Please see Annex 1 for definitions) in relation to:

1. Reported crime;
2. Reported anti-social behaviour (ASB);
3. Reported public safety and welfare (PSW); and
4. Victims / people reporting crime, ASB or PSW

**Table 2:** Proposed Community Safety Funding Pot Split by Community Safety Partnership from October 2014:

Area / CSP	CS funding 2013/14	CS % 2013/14	CRIME Volume Oct12-Sept13	CRIME % Oct12-Sept14	ASB Volume Oct12-Sept13	ASB % Oct12-Sept14	PSW Volume Oct12-Sept13	PSW % Oct12-Sept14	Victims / people reporting crime & ASB	Victims / people reporting crime & ASB	CRIME & ASB & PSW & Victims volume	CRIME & ASB & PSW & Victims %	CS £ October 2014 to March 2016
York	£124,184	33%	12,057	33%	10,184	32%	19,425	28%	21,801	30%	63,467	30%	£171,074
North Yorkshire	£257,810	67%	24,399	67%	22,123	68%	50,674	72%	51,912	70%	149,108	70%	£401,917
<b>Total</b>	<b>£381,994</b>	<b>100%</b>	<b>36,456</b>	<b>100%</b>	<b>32,307</b>	<b>100%</b>	<b>70,099</b>	<b>100%</b>	<b>73,713</b>	<b>100%</b>	<b>212,575</b>	<b>100%</b>	<b>£572,991</b>

Annex 2 outlines how the methodology above translates to other specific geographic areas within North Yorkshire – we have included this for information only to show relative need and demand. It is anticipated that it will be part of the proposed North Yorkshire CSP's role to coordinate activity across districts in relation to bidding for funding.

As the above table indicates the community safety services funding pot available from October 2014 to March 2016 for:

- **Safer York** = 30% = £170k
- **North Yorkshire CSP** = 70% = £400k

We will make a community safety service specification available at the beginning of April which outlines our expectations in relation to how the funding should be spent and will then invite each of the two CSPs to submit a proposal to detail how they intend to invest in order to positively impact specific crime and disorder related outcomes.

### **Community Safety Services Commissioning Outcome Measures - Overview:**

The outcomes we are looking to achieve include:

1. Reduced first time offenders and victims of crime, ASB and PSW in a specific period when compared to the same period in the previous year by area
2. Reduced repeat offenders / victims of crime, ASB and PSW in a specific period when compared to the same period in the previous year by area

We will support the above by making data available for monitoring purposes.

**We are specifically looking to use the community safety service funding to enhance the existing Multi Area Problem Solving process by supporting the tracking of individual victims or offenders within our systems to monitor and evaluate specific patterns e.g. reoffending or victimisation enabling the evaluation of the success of specific interventions. This is how we would test the use of specific interventions in contributing towards diversion from becoming a first time offender and reducing reoffending measuring relative impacts in relation to positive outcomes.**

We are currently considering retaining 10% of the 18 month budget to award to the CSP most successful in improving outcomes over specific periods, probably at the end of 6 monthly intervals within the agreements. This would mean retaining £57k and awarding it in £19k instalments at the end of March 2015, September 2015, and March 2016 to the most successful CSP. We will ask CSPs to outline what they would spend this funding on if they are successful.

We are also considering allowing 10% of the budget to be retained as reactive pot of funding by CSPs so that they can respond to emerging needs within communities. We will be outlining within the specification what we consider to appropriate reactive spends.

## Community Safety Services Commissioning Timeline - Overview:

Month	Activity
March / April	Bring CSP members together to discuss the funding application process and go through the audit forms return by each CSP in January to outline which interventions would not be considered for community safety service funding going forward
April	Share specification and funding application form with CSPs
April	Invite CSPs to a questions session re. completing the application for funding
June	CSPs submit applications
June / July	CSPs invited to discuss their applications - negotiate and agree delivery from October 2014 to March 2016
July - September	Draw up and agree Service Level Agreements / Contracts with CSPs re. outcomes
September	OPCC Contract Manager aligned to CSP and expectation set in terms of monitoring and evaluation
October	Delivery commences and contract management – monitoring and evaluation of delivery

## Wider OPCC Commissioned Services – Overview:

In addition to the community safety services outlined above we will also be investing funding from October 2014 to March 2016 to commission services to support victims and offenders in the following areas:

Support service	Funding 2014/15-2015/16
1. Victim referral and support services	£851k
2. Restorative justice services	£323k
3. Support services for victims of domestic and sexual abuse	£187k + £18k
4. Youth justice services	£561k
5. Substance misuse services	£353k
<b>Total</b>	<b>£2.275m</b>

The above commissioning will create a suite of complimentary services for victims and offenders which can be accessed by CSPs to support positive outcomes for individuals. For example, Victim / Offender Conferencing for those at risk of repeat victimisation or repeat offending and Mediation for those at risk of becoming a victim or offender.

## **Annex 1: NYP data definitions for Tables 2**

All data utilised is from the period October 2012 to September 2013 and sits behind the information contained within the current JSIA.

- 1. Reported crime by ward - all categories including:**
  - a. Burglary dwelling
  - b. Burglary non dwelling
  - c. Robbery
  - d. Sexual offences
  - e. Violence against the person
  - f. Arson & criminal damage
  - g. Theft: all other
  - h. Theft: bicycle
  - i. Theft: from person
  - j. Vehicle offences
  - k. Drug offences
  - l. Misc. crimes against society
  - m. Possession of weapons
  - n. Public order offences
  
- 2. Reported anti-social behaviour (ASB) - all categories:**
  - a. Environmental
  - b. Nuisance
  - c. Personal
  
- 3. Reported public safety and welfare – 18 different occurrence types as per national standard reporting, including:**
  - a. Concern for safety
  - b. Suspicious circumstances
  - c. Missing persons
  - d. Domestic incidents
  - e. Sudden deaths
  
- 4. Victims / people reporting crime, ASB or PSW:**
  - a. Aggrieved
  - b. Vulnerable aggrieved
  - c. Reported by

## Annex 2: Need and demand for community safety services by geographic area

Utilising the same methodology used in Table 1 the below table outlines by geographic area the relative need and demand for community safety services:

Area / CSP	CS funding 2013/14	CS % 2013/14	CRIME Volume Oct12-Sept13	CRIME % Oct12-Sept14	ASB Volume Oct12-Sept13	ASB % Oct12-Sept14	PSW Volume Oct12-Sept13	PSW % Oct12-Sept14	Victims / people reporting crime & ASB	Victims / people reporting crime & ASB	CRIME & ASB & PSW & Victims volume	CRIME & ASB & PSW & Victims %	CS £ October 2014 to March 2016	
<b>North Yorkshire</b>	<b>£257,810</b>		<b>67%</b>	<b>24,399</b>	<b>67%</b>	<b>22,123</b>	<b>68%</b>	<b>50,674</b>	<b>72%</b>	<b>51,912</b>	<b>70%</b>	<b>149,108</b>	<b>70%</b>	<b>£401,917</b>
Ryedale	£20,445	5%	1,407	4%	1,316	4%	3,054	4%	3,529	5%	9,306	4%	£25,084	
Richmondshire	£20,976	5%	1,678	5%	1,523	5%	3,690	5%	3,963	5%	10,854	5%	£29,257	
Craven	£22,712	6%	2,003	5%	1,510	5%	3,530	5%	4,113	6%	11,156	5%	£30,071	
Selby	£34,818	9%	3,350	9%	2,896	9%	6,732	10%	7,088	10%	20,066	9%	£54,087	
Hambleton	£34,199	9%	3,045	8%	2,820	9%	7,363	11%	7,092	10%	20,320	10%	£54,772	
Harrogate	£60,386	16%	6,309	17%	5,386	17%	12,941	18%	12,994	18%	37,630	18%	£101,431	
Scarborough	£64,274	17%	6,607	18%	6,672	21%	13,364	19%	13,133	18%	39,776	19%	£107,215	